

## **GREATER MANCHESTER CORPORATE ISSUES & REFORM OVERVIEW AND SCRUTINY COMMITTEE 2021/22**

**DATE:** Tuesday 11 January 2022

**TIME:** 6.00 pm

**VENUE:** GMCA, Tootal Buildings, Broadhurst House, 56 Oxford Street, Manchester M1 5JW

**After 5.00 pm access to GMCA Office is via Lee House,  
90 Great Bridgewater Street, Manchester M1 5J**

### **AGENDA**

- 1. WELCOME AND APOLOGIES**
- 2. CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**
- 3. DECLARATIONS OF INTEREST** 1 - 4

To receive declarations of interest in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance & Scrutiny Officer at least 48 hours in advance of the meeting.

<b>BOLTON</b>	<b>MANCHESTER</b>	<b>ROCHDALE</b>	<b>STOCKPORT</b>	<b>TRAFFORD</b>
<b>BURY</b>	<b>OLDHAM</b>	<b>SALFORD</b>	<b>TAMESIDE</b>	<b>WIGAN</b>

Please note that this meeting will be livestreamed via [www.greatermanchester-ca.gov.uk](http://www.greatermanchester-ca.gov.uk), please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

**4. TO APPROVE THE MINUTES OF THE LAST MEETING HELD ON 16 NOVEMBER 2021** 5 - 14

**5. 2022/23 GMCA BUDGETS** 15 - 36

Presented by Steve Wilson, GMCA Treasurer

**6. SCHOOL READINESS UPDATE** 37 - 48

Presented by Jane Forrest, GMCA's Director Public Service Reform

**7. FORWARD PLAN OF KEY DECISIONS** 49 - 62

Presented by Joanne Heron, GMCA's Statutory Scrutiny Officer

**8. WORK PROGRAMME** 63 - 66

Presented by Joanne Heron, GMCA's Statutory Scrutiny Officer

**9. EXCLUSION OF THE PRESS AND PUBLIC**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

**10. COVID 19 AND LATENT DEFECTS** 67 - 90

Presented by David Taylor, GMCA's Executive Director, Waste

## 11. DATE AND TIME OF NEXT MEETING

Tuesday 1 February 2022 at 6.00 pm, GMCA

**This meeting will be moved to 8 February 2022 at 6.00 pm to meet the budget timeline.**

<b>COMMITTEE MEMBERSHIP</b>		
<b>Name</b>	<b>Organisation</b>	<b>Political Party</b>
Councillor Samuel Rimmer	Bolton Council	Conservative
Councillor Nathan Boroda	Bury Council	Labour
Councillor Tim Pickstone	Bury Council	Liberal Democrat
Councillor Lee-Ann Igbon	Manchester City Council	Labour
Councillor Colin McLaren	Oldham Council	Labour
Vacancy	Oldham Council	
Councillor Kallum Nolan	Rochdale Council	Labour
Councillor Gina Reynolds	Salford City Council	Labour
Councillor Tanya Burch	Salford City Council	Labour
Councillor Wendy Wild	Stockport Council	Labour
Councillor John McGahan	Stockport Council	Conservative
Councillor Teresa Smith	Tameside Council	Labour
Councillor Jill Axford	Trafford Council	Labour
Councillor Nathan Evans	Trafford Council	Conservative
Councillor Joanne Marshall	Wigan Council	Labour

For copies of papers and further information on this meeting please refer to the website

[www.greatermanchester-ca.gov.uk](http://www.greatermanchester-ca.gov.uk). Alternatively, contact the following

Governance & Scrutiny Officer: Jenny Hollamby

✉ [jenny.hollamby@greatermanchester-ca.gov.uk](mailto:jenny.hollamby@greatermanchester-ca.gov.uk)

This agenda was issued on 22 December 2021 and 5 January 2022 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Tootal Buildings, Broadhurst House, 56 Oxford Street, Manchester M1 6EU

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## Declaration of Councillors' Interests in Items Appearing on the Agenda

Name and Date of Committee.....>

Agenda Item Number	Type of Interest - PERSONAL AND NON PREJUDICIAL Reason for declaration of interest	NON PREJUDICIAL Reason for declaration of interest Type of Interest – PREJUDICIAL Reason for declaration of interest	Type of Interest – DISCLOSABLE PECUNIARY INTEREST Reason for declaration of interest
Page 1			

Please see overleaf for a quick guide to declaring interests at GMCA meetings.

## Quick Guide to Declaring Interests at GMCA Meetings

Please Note: should you have a personal interest that is prejudicial in an item on the agenda, you should leave the meeting for the duration of the discussion and the voting thereon.

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

1. Bodies to which you have been appointed by the GMCA
2. Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

**You are also legally bound to disclose the following information called Disclosable Personal Interests which includes:**

1. You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated).
2. You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
3. Any sponsorship you receive.

**Failure to disclose this information is a criminal offence**

**Step One: Establish whether you have an interest in the business of the agenda**

1. If the answer to that question is 'No' then that is the end of the matter.
2. If the answer is 'Yes' or Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

## Step Two: Determining if your interest is prejudicial

A personal interest becomes a prejudicial interest:

1. where the wellbeing, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
2. the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

### For a non-prejudicial interest, you must:

1. Notify the governance officer for the meeting as soon as you realise you have an interest.
2. Inform the meeting that you have a personal interest and the nature of the interest.
3. Fill in the declarations of interest form.

### To note:

1. You may remain in the room and speak and vote on the matter

2. If your interest relates to a body to which the GMCA has appointed you to, you only have to inform the meeting of that interest if you speak on the matter.

### For prejudicial interests, you must:

1. Notify the governance officer for the meeting as soon as you realise you have a prejudicial interest (before or during the meeting).
2. Inform the meeting that you have a prejudicial interest and the nature of the interest.
3. Fill in the declarations of interest form.
4. Leave the meeting while that item of business is discussed.
5. Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

### You must not:

Participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,  
participate in any vote or further vote taken on the matter at the meeting.

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**MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY  
CORPORATE ISSUES AND REFORM OVERVIEW & SCRUTINY COMMITTEE  
HELD TUESDAY 15 NOVEMBER 2021, GMCA, 6.00 PM**

**PRESENT:**

Councillor Tim Pickstone	Bury (Chair)
Councillor Nathan Boroda	Bury
Councillor Samuel Rimmer	Bolton
Councillor Colin McLaren	Oldham
Councillor Gina Reynolds	Salford
Councillor Wendy Wild	Stockport
Councillor John McGahan	Stockport
Councillor Teresa Smith	Tameside
Councillor Jill Axford	Trafford
Councillor Nathan Evans	Trafford
Councillor Joanne Marshall	Wigan

**OFFICERS IN ATTENDANCE:**

Andy Burnham	Greater Manchester Mayor
Kevin Lee	Director, Greater Manchester Mayor's Office, GMCA
Andrew Lightfoot	Deputy Chief Executive, GMCA
Steve Wilson	GMCA Treasurer
Rachel Rosewell	GMCA Deputy Treasurer
John Wrathmell	Director, Economy, Strategy and Policy, GMCA
Joanne Heron	Statutory Scrutiny Officer, GMCA
Jenny Hollamby	Governance & Scrutiny Officer, GMCA

**CI&R/35/21                      WELCOME AND APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Stuart Hartigan (Bolton), Lee-Ann Igbon (Manchester), Sam Al-Hamdani and Hazel Gloster (Oldham), Tom Besford and Kallum Nolan (Rochdale), Tanya Burch and Ari Leitner (Salford), Mussadak Mirza (Trafford), Paul Maiden and Debra Wailes (Wigan).

**CI&R/36/21                      CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

It was reported that Councillors Nathan Boroda (Bury) and Lee-Ann Igbon (Manchester) had been appointed to the Committee at the GMCA meeting on 29 October 2021. Councillor Boroda was welcomed to his first meeting.

**CI&R/37/21                      TO APPROVE THE MINUTES OF THE LAST METING HELD ON  
6 JULY 2021**

**RESOLVED/-**

That minutes of the last meeting held on 6 July 2021 be approved as an accurate record.

**CI&R/38/21                      DECLARATIONS OF INTEREST**

**RESOLVED/-**

There were no declarations of interest received at the meeting.

The GMCA's Deputy Treasurer presented a report (contained in the Supplementary agenda) that would inform the GMCA at its next meeting on 26 November 2021 of the 2021/22 financial position at the end of September 2021 (Quarter 2).

The main points referred:

1. The increased spend in the digital directorate was raised. The increases were in relation to the smart resident's data exchange which was funded externally alongside the remaining retained Business Rates allocation. The other variances would be drawn down from reserves.
2. Reassurance was sought about using Mayoral reserves. An underspend had been brought forward from 2020/21 around Our Pass, which had allowed some flexibility in 2021/22 to fund of some non-recurrent costs. Further thought would be given to this for 2022/23.
3. More detail was requested about A Bed Every Night (ABEN) and sustainability. A full explanation and review would be provided as part of the budget setting process for 2022/23.
4. A Member asked about Metrolink usage and impacts on the transport revenue budget. This had not been a significant issue in 2021/22. The third settlement from Government, had been received to address reduced patronage to March 2022. There was risk in 2022/23 and work was taking place with the Department for Transport (DfT) and Treasury to look at a settlement. Due to several large events taking place, patronage had increased in September 2021. Patronage would continue to be monitored to inform the budget in 2022/23.

## **RESOLVED/-**

That the Committee noted the report that would be consideration by the GMCA on 26 November 2021.

## **CI&R/40/21                    GREATER MANCHESTER STRATEGY**

Members considered the report of the Greater Manchester Mayor that provided the draft text for the refreshed Greater Manchester Strategy (GMS) and highlighted the proposed approach to the development of a detailed delivery plan and its implementation.

The main points referred:

1. The plans for wider transport infrastructure in the North were raised. It was advised the integrated rail plan was expected on Thursday 18 November. There were concerns about the impacts on Yorkshire, the North East and Northern Powerhouse Rail. Greater Manchester would like to see HS2 delivered in full, with an underground station at Piccadilly and a fully funded HS2 airport station. Bradford connectivity and the Golborne link were also raised as concerns. A system was needed to unite the North and was fundamental to the success for years to come.
2. A Member asked about home retrofitting older properties, electrical vehicle charging (EV) provision and funding. It was acknowledged there were problems retrofitting older properties, but more suitable solutions were now available. A retrofit taskforce had been set up to consider options and how to make retrofit happen at pace. £100m had been received from Government to largely retrofit Local Authority (LA) buildings and schools, which would kick start the retrofitting industry. In terms of homes, there would be a tiered mix of self-funded and supported funding. However, retrofitting was in its early stages and the industry needed developing to bring costs down. Upskilling the workforce was also required

to fill the jobs created. According to Places for Everyone plan, in 2028 all new build properties would have to be zero carbon to obtain planning permission, which would include EV charging points. Work at pace with BEC and Transport for Greater Manchester (TfGM) was taking place to install a further 100 charging points this year. Attention was drawn to District's local energy plans and how they would develop community wealth opportunities.

3. Universal basic services and the idea of a good life, which had been adopted in the GMS, would help everybody live a decent life and contribute to the economy and society. Given, the Independent Inequalities Commission report, a good life was seen as everyday wellbeing with the fundamentals being a secure job and good home, which was the aim of the principle. The mental health pandemic was acknowledged and the toll on resident's health because of Covid-19. Mental health services were inundated. Learning from the pandemic would be applied permanently and everyday support for residents would be provided through community and voluntary organisations, using community hubs to support residents opposed to relying on statutory services.
4. A Member asked about delivery of the first GMS and how accountability would be addressed, This had previously been raised and discussed by the Committee. Many of the goals had been achieved in school and life readiness, helping Greater Manchester's young people with Our Pass, a reduction in rough sleeping and being an age friendly City-region. There was clear progress, which had been interrupted by the pandemic. The refreshed GMS had taken account of that learning together with recommendations from the Independent Inequalities Commission, the Marmot Build Back Fairer report and climate change.
5. In terms of local accountability, an independent review by the Centre for Governance and Scrutiny, which Members would be involved in was underway. How the scrutiny arrangements were carried out would also be considered. Given the issues of travelling to the City centre and the legislation that required meetings to be in person, the benefits of on-line meetings during the pandemic were

recognised. It was suggested that a message to Government be pursued about the return to that option for some scrutiny arrangements. The Greater Manchester Mayor would support the conclusion of the independent review. Better scrutiny meant better decision making at a Greater Manchester level.

6. It was asked that decision a pre-scrutiny model be considered as part of the review process.
7. A Member asked how the Bus Service Improvement Plan would be used to create a London style bus service in Greater Manchester. The Bus Services Improvement bid was fundamental to ambitions more so than the capital allocation. This paid for the service residents would experience in terms of frequency, fares, network coverage, expansion and would guarantee all communities had a basic service. Connectivity was key to the provision. The capital element would pay for the electrification of the bus fleet by 50% by 2027. The critical issues were fares and increasing patronage, which could be centrally controlled. Residents must be persuaded to leave the car at home. A flat level fare of £1.55 and a daily cap across Greater Manchester, with options for tram use were seen as the answer for residents. Key messages for cross party lobbying were about public control and how that would provide tangible improvements opposed to a commercial deregulated system. The outcome of the judicial review around the decision to move to a franchise system was awaited.
8. A point was raised about the Good Employment Charter and how the practice of fire and rehire could be prevented in Greater Manchester. Fire and rehire was recognised as a problem in several sectors; the Charter needed updating to address the issue. This week was the National Living Wage week, and it was encouraging to see the number of businesses involved.
9. A comment was made about the underground plans for Piccadilly station and how it would shift the City centre. A comparison was made with New Street station in Birmingham, where the main shopping area was above the station.

10. A member asked about a prosperous Greater Manchester, inequalities and success. Greater Manchester was Europe's fastest growing digital and technical hub, which delivered one of the goals in the first GMS. Greater Manchester's digital economy was very strong and new job opportunities had been announced. Bringing high paid jobs to the area was critical to the prosperity that could rival London and the South East. Across the country, there was higher spend on research and development in Greater Manchester by businesses over the last five years. Innovation Greater Manchester was a partnership with Government to stimulate research and development investment and level up the North, which could generate economic and social benefits and create jobs across the City-region. Attention was drawn to the Northern Gateway site and the ambition to bring very high value employment. The University of Manchester's Advanced Material Productivity Institute (AMPI) would be located there. Building the research base alongside the industry was critical to achieving the uplift needed. Consideration was being given to clean air plans and how businesses could be supported. Greater Manchester was a digital and green leader which was building prosperity and providing jobs for residents.

#### **RESOLVED/-**

That the Committed noted and commented on the draft GMS and the proposed approach to the development and support of the delivery plan.

**CI&R/41/21**

**GMCA CAPITAL UPDATE 2021/22 – QUARTER 2**

Consideration was given to a report (contained in the Supplementary agenda) that presented an update in relation to Greater Manchester Combined Authority 2021/22 capital expenditure programme that would be considered by the GMCA at its next meeting on 26 November 2021.

A Member enquired about active travel funds and if there were any issues. As the information was not readily available, the GMCA's Deputy Treasurer agreed to answer the question outside of the meeting. However, spend was from the revenue funding for the programme. Given it was a small programme there could be issues about it being categorised as revenue rather than capital funding.

**RESOLVED/-**

1. That the Committee noted the report that would be consideration by the GMCA on 26 November 2021.
2. That the GMCA's Deputy Treasurer would provide a response to the question raised above outside of the meeting.

**CI&R/42/21 FORWARD PLAN OF KEY DECISIONS**

The report provided the Committee with the latest forward plan of key decisions (Appendix A of the report) to identify areas of focus within the remit of the Committee.

**RESOLVED/-**

That the forward plan of key decisions be noted.

**CI&R/43/21 WORK PROGRAMME**

The report presented the work programme for Members to review and update.

The main points referred:

1. The GMCA's Statutory Scrutiny Officer was asked to incorporate fibre roll out, bus franchising, school readiness and the clean air plan (budget matters) into the Work Programme, where applicable before the end of the Municipal Year.
2. The independent review of scrutiny arrangements conclusion would hopefully be available for the meeting on 8 March 2022. A Member asked how would, Members be involved in the review. The scope was being developed and it was understood that interviews, and questionnaires would be undertaken with Members. A task group was to be established and everybody would be given the opportunity to comment. It was agreed that an informal session for Members of the Committee to share their experience would be scheduled to consider the review and provide comments following a future meeting.
3. A Member asked if, dependent on capacity at the meetings in December 2021 and January 2022, items were chosen from the forward plan of key decisions and considered. Whilst items could be chosen, Members must be mindful that the topics fell within the remit of the Committee. The GMCA's Statutory Scrutiny Officer was asked to provide guidance. A Member commented that all decisions had a monetary value and therefore fell within the remit of the Committee, which was to oversee the budget and other financial matters.
4. A Member asked if monetary values could be added to the forward plan of key decisions to understand the scale and which to scrutinise. The GMCA's Statutory Scrutiny Officer was unsure if values could be added and agreed to report back outside of the meeting. However, all the decisions were key decisions, which meant they had a value of £500k or more and affected two Districts or more.

**RESOLVED/-**

1. That the above items be added to the Work Programme.

2. That an informal session for Members of the Committee be set up to consider the review and provide comments.
3. That guidance be produced for Members about what decisions within the Forward Plan of Key Decisions fell within the Committee's remit.
4. That the GMCA's Statutory Scrutiny Officer would clarify if values could be added to the forward plan of key decisions.

**CI&R/44/21**

**DATE AND TIME OF NEXT MEETING**

**RESOLVED/-**

That the next meeting be held on 7 December 2021 at 6.00 pm at the GMCA.

# 2022/23 GMCA Budgets

Corporate Issues and Reform Overview and Scrutiny  
Committee

*11 January 2022*

Steve Wilson  
GMCA Treasurer

# GMCA Budgets 2022/23

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*Today's session will focus on the following areas of the 2022/23 Budget*

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- GM Waste Budgets
- GM Transport Budgets & Levy
- GMCA Budgets
- Mayoral Budget

2022/23

# Waste Budgets

# Suez Contracts Highlights

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- Increased Landfill Diversion
  - 98% WRMS from year 3 (21/22)
  - 95% HWRCMS from year 3
- Improved HWRC Recycling
  - Minimum 62.3% WRMS, forecast 51% this year
  - Minimum 61.5% HWRCMS, forecast 53% this year
- New recycling streams – mattresses, carpets and street sweepings
- Localised Procurement Plan and Off-take partners within GM
- 54 commitments in Social Value Plan
- Reuse shops and hubs with profit given back to communities
- However, future external cost pressures from Resources and Waste Strategy and changing market conditions

# Budget 2021/22 Forecast Outturn

	Budget 2021/22 £m	Outturn 2021/22 £m	Variance 2021/22 £m	Comments
Operational Costs	105.023	104.379	(0.644)	Outturn includes neutral position on Third Party Income from Runcorn (saving £0.9m), unspent Brexit costs (saving £1.2m) income from paper/card (saving £2.5m), offset by increased tonnages from WCAs and HWRCs
Operational Financing	48.830	47.640	(1.190)	Saving on interest costs
Office Costs	6.190	6.105	(0.085)	
Non Operational Financing	2.629	2.640	0.011	
<b>Total Budget</b>	<b>162.672</b>	<b>160.764</b>	<b>(1.908)</b>	
Levy Adjustment 2021/22		(0.757)	(0.757)	
(From)/ To Reserves	(0.270)		0.270	
<b>Levy</b>	<b>162.402</b>	<b>160.007</b>	<b>(2.395)</b>	

# Budget 2022/23 Key Issues

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- Increased tonnages from Districts in 2022/23 compared to previous 2022/23 submissions
- CPI inflation forecast was 2%, actual is 3%
- RPIx inflation forecast was 3%, included 5%
- Third party income from TPSCo – dependent on gas price.
- Income from paper/card – last 12 months ranged from cost of £1.33/tonne to income of £62.50/tonne
- Lifecycle responsibilities – Suez commissioned survey indicates £12m over life of the Contracts – included £2.5m per annum
- Defined Benefit Pension Scheme Passthrough – actuarial review may increase rates – no allowance made
- Ongoing review of reserves position

# Forecast Budget 2022/23 and Beyond

	Budget 2021/22 £m	Outturn 2021/22 £m	Forecast from Feb21 2022/23 £m	Forecast 2022/23 £m	Forecast 2023/24 £m	Forecast 2024/25 £m
Operational Costs	105.023	104.379	104.351	107.359	109.391	112.909
Operational Financing	48.830	47.640	51.359	50.720	50.623	49.805
Office Costs	6.190	6.105	6.254	6.658	7.187	7.403
Non Operational Financing	2.629	2.640	1.094	1.053	1.101	0.810
<b>Total Budget</b>	<b>162.672</b>	<b>160.764</b>	<b>163.058</b>	<b>165.797</b>	<b>168.302</b>	<b>170.927</b>
Levy Adjustment 2021/22		(0.757)				
(From)/ To Reserves	(0.270)					
<b>Levy</b>	<b>162.402</b>	<b>160.007</b>	<b>163.058</b>	<b>165.797</b>	<b>168.302</b>	<b>170.927</b>
<b>Increase/ (Decrease)</b>				<b>2.1%*</b>	<b>1.5%</b>	<b>1.6%</b>

\* *Feedback from leaders to use reserves to reduce uplift to range 1% - 1.5% following updated tonnage forecasts*

# Future Cost Pressures

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- National Resources and Waste Strategy
  - Prescribed collection regimes will increase collection/disposal costs through need for additional vehicles/crews, need for new/additional treatment capacity
  - Cost recovery mechanisms from central Government remain unclear
- Changes in Waste Market
- Tightening quality requirements from reprocessors
- Behaviour change post COVID continuing to affect tonnage levels
- Population and housing growth

2022/23

# Transport Budgets

- **Transport Levy and other revenue funding**

<b>Transport Revenue Funding</b>	<b>£'000</b>	<b>£'000</b>
Transport Levy	105,772	
Statutory Charge	86,700	
DfT Rail Grant	1,900	
<b>Total 'Core Funding'</b>		<b>192,472</b>
TCF2 allocation for Scheme Development	7,000	
ICTF / CRSTS grants for Scheme Development	TBC	
Precept - Local Transport Plan	3,550	
<b>Total Funding for Local Transport Plan / Scheme Development</b>		<b>10,550</b>
Precept for Our Pass	11,250	
BSOG grant allocation for Our Pass	4,100	
College Income for Our Pass	850	
<b>Total Funding for Our Pass</b>		<b>16,200</b>
Current Precept for Bus Franchising	2,250	
Assumed additional precept in 22/23	2,600	
Earnback funding	16,500	
<b>Total Funding for Bus Reform</b>		<b>21,350</b>

- **Core Funding – Headlines – 1 of 2**
- **£86.7 million / 45% of Levy relates to bus services and concessions and currently funds**
  - Concessionary Bus – ENCTS and Local Scheme
  - Subsidised bus services
  - Accessible Transport (incl Ring and Ride)
- **£62.3 million / 32% funds legacy debt financing costs** predominantly relating to the Metrolink, Interchanges, Guided Busway and other schemes funded by the GM Transport Fund.

- **Core Funding – Headlines – 2 of 2**
- **£10.5 million / 5% million funds other concessions**
- **The remaining £36 million / 18% funds front line and customer services / facilities, traffic signal maintenance, the Control Room the development of the Local Transport Plan and ‘Levy funded’ corporate support costs**

*• c£5.8m of inflationary cost increases will need to be delivered (primarily) from savings of c15% from the remaining £36 million*

- **Core Funding - Risks and savings targets**

- Without funding for the ‘stabilisation’ of the current commercial network, there will be significant risk of additional commercial service de-registrations and increasing costs on existing tendered services
- Shortfall before cost savings and other mitigations, *assuming cash flat levy in 2022/23* is c£5.8m due primarily to cost inflation (energy, unavoidable staff costs inflation, other)
- Savings targets likely to increase by similar inflationary amounts again each year i.e. c£16m by 2024/24
- Opportunities to deliver savings without impacting core services is very limited
- Significant risk in relation to ongoing Government support for Metrolink income shortfall
- Further savings/reserves would be needed to offset any Metrolink funding gap – Reserves are fully committed in the long term and would have to be replenished
- Savings / cost offsets will need to be delivered from
  - Further exploring collaboration / shared service opportunities around back office and other activities
  - Procurement savings to offset inflationary increases
  - Additional income generation including from commercialising existing assets

- **Other Issues**

- **Bus Reform**

- Awaiting decision from Judicial Review
- No impacts of Bus Reform on the Levy
- Funding package set out in business case £134.5m
  - Funded from – Earnback, Business Rates, one off Stat Charge, Mayoral Precept
- Adjustment agreed for phasing of LA contributions

- **Our Pass**

- Pilot scheme launched on 1 September 2019
- The current extended Pilot ends on 31 August 2022
- On going review of usage levels
- Draft budgets assumes funding for full year at current levels

# GMCA Budget

# GMCA Budgets

GMCA General Budget	2021/22 Original Budget	2021/22 Revised Budget
	£'000	£'000
<b>Expenditure</b>		
GMCA Corporate	20,706	20,706
Work and Skills	140,406	158,335
Economy	18,763	20,831
Environment	2,697	2,943
Place	14,005	14,056
Reform	21,993	21,997
Digital	1,674	1,674
Election	3,800	3,800
Covid	0	1,534
<b>Total Expenditure</b>	<b>224,044</b>	<b>245,876</b>
District Contributions	8,603	8,603
Government Grants	153,046	165,168
Internal Recharge of GMCA Running Costs	17,000	17,000
Earmarked reserves - Business Rates	24,569	26,538
Earmarked Reserves - Other	7,104	13,257
Other Income	13,721	15,309
<b>Total Resources</b>	<b>224,044</b>	<b>245,876</b>

- Total GMCA Core Revised Budget 2021/22 is £246m
- Majority of funding is from grant income in year or brought forward from previous year
- Eg Adult Education Budget £158m 2021/22
- GMCA Corporate running costs are £20.7m
- This is funded from
  - District Funding - £2.6m (12%)
  - Internal recharges - £13.2m (64%)
  - Other income - £4.9m (24%)
- 25% of Core Funding is therefore uncertain and requires flexible approach to budget management

# GMCA Budgets

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- District levy funding reduced by 10% 2021/22
- Flat Cash funding for Levy gives significant pressures
  - Pay award 2021/22
  - Assumed pay award 2022/23
  - Increase in Employers NI (H&SC Levy)
- Will look to mitigate through
  - Efficiencies
  - Review of overhead charge to grants
- £4.7m of district contribution covers MIDAS, Marketing Manchester and Cultural fund

# Retained Business Rates

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- 2021/22 is final year of current pilot – Income of £45m currently forecast
- GMCA Share is “up to” 50%, therefore circa £22m
- Policy decisions element of Spending Review set out the costs of extending the pilot from 2022/23 to 2024/25
- However, decision not yet made by ministers
- May be one year extension as very little time to implement something different in 2022/23
- We don't expect to receive longer term update until after budgets are set for 2022/23
- Likely to need interim position for 2022/23 based on extension of current schemes and unavoidable costs

2022/23

# Mayoral Budgets

# Mayoral Budget 2021/22

Mayoral Budget 2021/22 Quarter 2 Position	Original Budget	Revised Budget	Forecast Outturn	Forecast Variance
	£000	£000	£000	£000
Employee Related	457	457	452	-5
Supplies and Services	2	2	9	7
Travel Related	33	28	8	-20
Corporate Recharge	756	756	756	0
Mayoral Priorities	19,250	19,539	20,092	553
Mayoral Transport	106,250	106,250	106,250	0
<b>Total Expenditure</b>	<b>126,749</b>	<b>127,032</b>	<b>127,567</b>	<b>535</b>
Mayoral Precept	-18,709	-18,709	-18,709	0
Collection Fund Surplus /-Deficit	855	855	855	0
Collection Fund Compensation	-105	-105	-105	0
Local Council Tax Scheme	-504	-504	-504	0
BSOG grant	-13,100	-13,100	-13,100	0
Mayoral Capacity grant	-1,000	-1,000	-1,000	0
Statutory charge	-86,700	-86,700	-86,700	0
Use of Reserves	-6,636	-6,919	-7,454	-535
External Income	-850	-850	-850	0
<b>Gross Income</b>	<b>-126,749</b>	<b>-127,032</b>	<b>-127,567</b>	<b>-535</b>
<b>Net Expenditure</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

- 2021/22 Budget set at £126,749k
- Budgeted use of reserves in 2021/22:
  - BSOG Reserve £2.750m
  - Cheshire Rates for bus reform £2m
  - Mayoral priorities funded non recurrently £1.886m
- Current forecast break-even with use of reserves in-year:
  - Tackling Inequalities £250k
  - A Bed Every Night £500k
  - No child goes hungry £68k

# Mayoral Budget 2022/23

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## Key Issues for 2022/23

- Zero precept increase in 2021/22 (Remained at **£24.75** band D)
- A number of items funded non recurrently (through slippage on Our Pass)
- Recurrent pick up required in 2022/23 (circa £1.7m)
- Mayoral Capacity Grant £1m – Informal confirmation of funding in 22/23
- Our Pass and ABEN
- Collection fund deficit phasing continues
- Impact of Bus reform
- Pressures on ABEN – Future of NHS Funding?
- Other initiatives

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## **Corporate Issues and Reform Overview and Scrutiny Committee**

Date: 11 January 2022

Subject: School Readiness Update

Report of: Councillor Eamon O'Brien Portfolio Lead for Children and Young People  
and Steven Pleasant Portfolio Lead Chief Executive for Children and  
Young People

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### **Purpose of Report:**

The purpose of this report is to:

- Provide an update on the Greater Manchester School Readiness programme, including the impact of the pandemic and key achievements during the current programme delivery phase.
- Provide an overview of the new, headline performance measures that will be used to measure School Readiness outcomes in the refreshed Greater Manchester Strategy.

### **Recommendation:**

The Corporate Issues and Reform Overview and Scrutiny Committee is asked to note and endorse the contents of the report.

BOLTON  
BURY

MANCHESTER  
OLDHAM

ROCHDALE  
SALFORD

STOCKPORT  
TAMESIDE

TRAFFORD  
WIGAN

## Contact Officers:

- Jane Forrest, Director, Public Service Reform, GMCA  
[jane.forrest@greatermanchester-ca.gov.uk](mailto:jane.forrest@greatermanchester-ca.gov.uk)
- Miriam Loxham, Project Manager – School Readiness, Public Service Reform, GMCA  
[miriam.loxham@greatermanchester-ca.gov.uk](mailto:miriam.loxham@greatermanchester-ca.gov.uk)

## **Equalities Impact, Carbon and Sustainability Assessment:**

Previously existing and newly arising inequalities in our society have been clearly evidenced by the coronavirus pandemic. Families expecting babies or with young children, especially those living in poverty have been disproportionately impacted by the pandemic which is expected to impact on early years outcomes in Greater Manchester. This paper outlines priorities activities that are underway to address the risk of growing inequalities in the early years as a result of the Covid-19 pandemic. Referenced in section 3.

The report also outlines the performance measures that will be used as part of the refreshed Greater Manchester Strategy to help understand if programme activities are making a difference for families and children. Referenced in 2.2.

## **Risk Management**

N/A

## **Legal Considerations**

N/A

## **Financial Consequences – Revenue**

The activities within this update are being carried out using existing resource. The current funding stream is referenced at 1.2.

## **Financial Consequences – Capital**

N/A

## **Number of attachments to the report**

0

## **Background papers**

None.

## **Tracking/Process**

Does this report relate to a major strategic decision, as set out in the GMCA Constitution? No.

## **Exemption from Call In**

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

## **Overview and Scrutiny Committee**

Corporate Issues & Reform on 11 January 2022

# 1. Introduction/Background

- 1.1 The current GM Children and Young People's (CYP) plan includes a priority focus on improving early years outcomes and school readiness levels; this is also a stated priority in the GM Children's Health and Wellbeing Framework and Population Health plan. Priority activities within this theme are delivered through the GM School Readiness programme, a 24-month programme of transformation work which builds on a long history of collective working within GM to improve early years outcomes.
- 1.2 The current programme has benefited from £2.1m of investment from the GM Health and Social Care Partnership alongside strands of additional non-recurrent funding. This is a joint programme of work, with GMCA as the lead delivery partner, that seeks to build on work to embed the GM Early Years Delivery Model (EYDM), providing capacity to accelerate priority work and engage the early years system.
- 1.3 The programme has focussed on closing the gap with national performance rates for school readiness, through strong system integration, early identification of family need by universal services and delivery of evidence-based interventions. Broadly speaking, the programme is structured around delivery of activity within three priority strands, identified below.
  - 1.3.1 **Developing an evidence-based model.** Further development and implementation of an evidence-based model for improving early years outcomes.
  - 1.3.2 **Embedding best practice pathways.** The GM EYDM includes several evidence-based pathways focused on universal and targeted provision that supports early intervention. The current programme of work focuses on developing and strengthening new and existing pathways.
  - 1.3.3 **Developing system enablers.** Activity within this priority focuses on providing a GM approach to developing the enablers identified by localities as critical to realising our ambition for early years and school readiness, including workforce, digital and high-quality early education.

## 2. School Readiness Performance and Impact of Covid

### 2.1 Performance Academic Year 2018/19

2.1.1 Prior to the start of the pandemic, school readiness for all pupils had been steadily improving in Greater Manchester. In the academic year 2018/19, 68.2 percent of children achieved a good level of development (GLD), compared with 71.8 percent nationally.

2.1.2 Although progress in this measure has plateaued in recent years, data released in 2018/19 showed that GM had closed the GLD gap with the England average for children eligible for free school meals. The GLD average for this cohort increased from 55 percent for the academic year 2017/18 to 56 percent for 2018/19. This is despite having higher levels of deprivation than in England as a whole.

2.1.3 However, we know that the impact from the Covid pandemic has widened the attainment gap with a disproportionate impact on disadvantaged communities. The Marmot *Build Back<sup>1</sup> Better* report highlights that the pandemic will 'disproportionately hamper development for more disadvantaged young children' and 'worsen inequalities in educational attainment and lead to worse outcomes throughout life'.<sup>1</sup>

2.1.4 The challenges posed by the Covid pandemic has had a particular impact on the provision of services for families and young children. Specific challenges in relation to school readiness and early years include:

- Children missing out on early education due to the partial closure of early years settings and schools.
- Increased childcare and early education market instability due to lost income; this has impacted on market management and local authority sufficiency duties.

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<sup>1</sup> Michael Marmot, Jessica Allen, Peter Goldblatt, Eleanor Herd, Joana Morrison (2020). *Build Back Fairer: The COVID-19 Marmot Review. The Pandemic, Socioeconomic and Health Inequalities in England*. London: Institute of Health Equity

- Disruption to delivery of the universal assessments within the GM EYDM. resulting in delays to identification of need and provision of support for children and families from pregnancy to age 5.
- Delayed developmental milestones e.g., speech, language and communication, due to the impact of restrictions, the additional pressures experienced by families and a reduction in the day-to-day interactions and experiences that are critical to early years development.
- Disruption to key protective factors critical to the safeguarding of babies and young children.

1.2.5 While GM and locality plans aim to mitigate the impact of the pandemic on early years, the GLD data released later this academic year will help provide a snapshot of the immediate impact of the pandemic on education attainment in the early years. This will be the first GLD release since the academic year 2018/19 due to the pandemic and the cancellation of the EYFSP in 2019/20 and 2020/21.

1.2.6 In addition to the gaps in reporting data, from this academic year (2021/22) GLD data will not be comparable with the historic data. EYFS reforms introduced in September 2021 mean that the assessment criteria have changed and the 2022 GLD will be based on these new criteria. The reforms fundamentally change how the measure will be interpreted and generated, it will take time to for the new criteria to be applied consistently and the data to therefore be reliable. Additionally, data will no longer be subject to local authority formal moderation as this statutory requirement has been removed as part of the reforms.

## **2.2 Greater Manchester Strategy Refresh – School Readiness Measures**

2.2.1 GM will now use two new headline measures to measure the impact of its school readiness strategies. These indicators – outlined below – have a central wellbeing and inequality focus, reflect the impact of the pandemic in highlighting inequalities and have been informed by the report of The Independent Inequalities Commission and the Marmot City Region Build Back Fairer report.

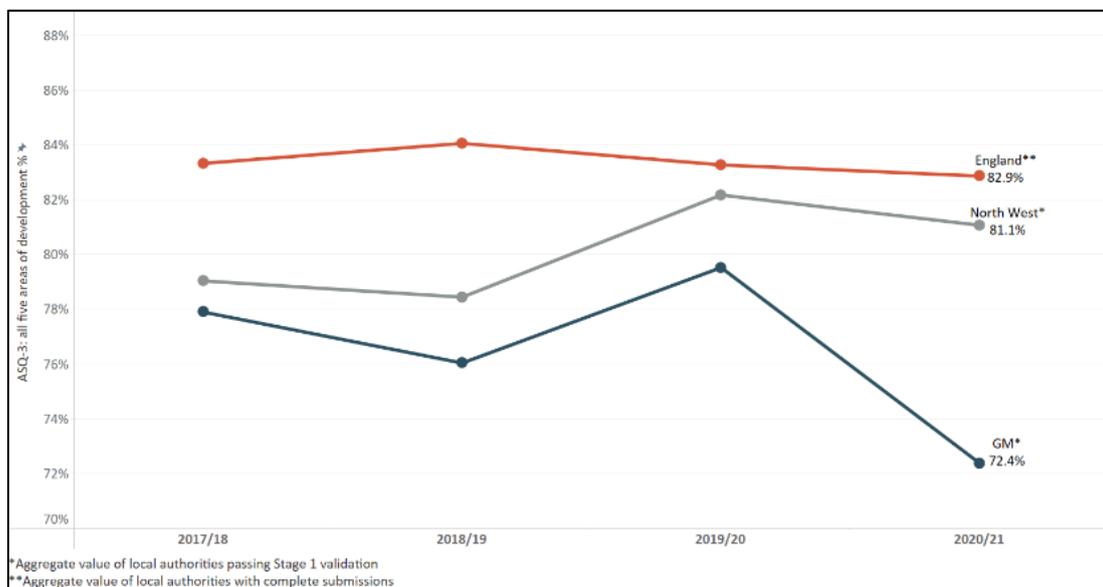
**2.2.2 % take-up of funded childcare and early education places for two-year-olds, presented as a neighbourhood floor target to reduce spatial inequalities.**

Two-year-olds are eligible to receive funded early education if their parents are in receipt of certain benefits, they are looked after or have left care, or they have an Education Health and Care (EHC) Plan. This measure is effectively a proxy for a number of key future outcomes along the life course and focuses particularly on more disadvantaged children and their families. Work is ongoing with localities to establish the baseline and agree an informed approach to setting a GM improvement target.

**2.2.3 % of children at or above the expected level of development at 2-2.5 years.**

This measure is based on data collected by health visitors during the Healthy Child Programme 2 year review or integrated review which uses the ASQ (Ages and Stages Questionnaire) tool. This captures overall child development based on five areas: communication; gross motor skills; fine motor skills; problem solving; and personal-social development

**Chart 1: % children at or above the expected level in all 5 areas of development, annually 2017/18-2020/21**



2.2.4 ASQ data for 2020/21 shows a 10.5 percentage point gap between the GM and England average, as shown in Chart 1. GM experienced a drop of 7.6 percentage points in performance in the last year while England remained relatively the same.

### 3. School Readiness Programme Delivery Update

3.1 With the GM CYP plan entering the final months of delivery, work is ongoing to deliver key priorities and identify achievements against the programme's stated ambitions. To support this process the GMCA Research Team have been commissioned to undertake a deep dive review which will report to the GM Children's Board in March 2022. A summary of key delivery progress within the 3 priority strands is included below.

#### 3.2 Key Achievements April 2019 – December 2021

- 3.2.1 **Investing in strong system leadership which supports collaboration and partnership** to help identify the evidence around 'what works' and engage the system to learn and scale interventions. This has been demonstrated through the development of strategic partnerships with Manchester Metropolitan University, Education Endowment Foundation, Nesta, University of Oxford and the BBC.
- 3.2.2 **Ongoing work to pilot and develop the evidence base for implementation of a universal 18 month assessment (stage 4b within the EYDM).** Learning from proof of concept pilots in Salford and Stockport and developing GM standards which outline delivery principles, outcomes for children and families, indicative costings and outcomes. Locality engagement has also taken place to identify readiness to implement and key enablers/challenges.
- 3.2.3 **Securing of £1.5million DfE grant funding to deliver the Greater Manchester Pathways to Talking (GMPTT) project.** The project supported work to embed the GM speech, language and communication pathway across GM and strengthen multi agency working within localities.
- 3.2.4 **Development of GM Top Tips for Talking and GM Top Tips for Moving,** evidence based key messages aimed at professionals and families to support early years language and physical development. Messages have been promoted across GM and supported priority work to strengthen the home learning environment.
- 3.2.5 **Delivery of the early education covid recovery plan.** Highlights included development of quality assured resources to support early education settings to

manage impact of lockdown; research seminar series for Early Years teachers and Headteachers; FAQs for parents to support under-5s social and emotion wellbeing and development and films to show how settings have adapted to implement covid safe practices.

**3.2.6 Focus on increasing take up of 2 year old funded early education entitlement (FEEE), as a key intervention to support children.** During 2021, FEEE take up in GM was at 67.6%, which outperforms the national average (61.8%). However, there is variance across localities with values ranging from 57.1% to 87.9%. Research was commissioned to understand how take up can be increased, specifically in Pakistani and Bangladeshi communities. Findings have informed the commissioning of a communications campaign and marketing assets to be used across GM to reach these communities.

**3.2.7 Development and rollout of Early Years Digital App to support digital completion of Ages and Stages Questionnaire and Wellcomm assessments.** Rollout of the app within Bury and Rochdale has received positive feedback from parents and Health Visitors and the app has recently been recognised through a national public sector transformation award. Further work is underway to test an early education app extension which will support digital completion of universal assessments by early education settings and support the sharing of key data between agencies and families.

**3.2.8 Co-design of the GM Early Years Workforce Competency Framework, focussing on child development as a key thematic area.** The framework represents a regional approach to enhance the practice, knowledge, and skills of the diverse range of professionals working in early years services and the wider professionals within place-based teams. The framework will be a key tool used across GM to identify competency and skills gaps and inform future commissioning of workforce development initiatives through the GM Early Years Workforce Academy.

### **3.3 Delivery Priorities to June 2022**

**3.3.1** The current period of programme delivery will continue to June 2022 in line with the Transformation Funding; key delivery priorities for this period are outlined

below. In addition, stakeholder engagement is underway to agree the future Early Years priorities to be supported through GM work and included in the refreshed CYP Plan due to be published in spring 2022.

- 3.3.2 **Nuffield funded 5-year research project** focussing on how “data” and “voice” can be used to help improve the lives of children and families and support development of a GM framework to measure school readiness. Work will focus on information use projects in Oldham and Rochdale with learning informing wider work across GM.
- 3.3.3 **Development of ‘Fairer Start Local’ partnership** between GMCA/Stockport and Nesta’ which uses innovation methodologies to design solutions that aim to improve early years outcomes. The focus for the year 1 local project will include exploring practitioner and parent experiences of the EYDM to design and test an enhanced, relational-based offer that improves child development outcomes for the most disadvantaged.
- 3.3.4 Completion of a cost-benefit analysis to support work to spread and scale the 18-month universal assessment (4b).
- 3.3.5 **Ongoing development of the GM Workforce Academy** through a ‘*design by doing approach*’ including delivery of the Early Years Hub pilot project at Martenscroft Nursery in Manchester to test early years continuous professional development (CPD) approaches and piloting of the GM Early Years Workforce Competency Framework. The pilot is testing a sector led model of CPD and practice improvement for private, voluntary, and independent childcare providers. Learning will inform future plans to spread and scale the model across GM.
- 3.3.6 Focus on supporting immediate recruitment and retention challenges in relation to the early education and childcare workforce. The programme team is collaborating with the GM Work and Skills Team to better identify the key challenges and opportunities to leverage additional funding that would support our ambition to have a sustainable, resilient, high quality early years workforce.

## 4. Conclusion

- 4.1 Prior to the pandemic GM had made considerable progress in school readiness outcomes which was reflected in headline performance measures. However, the impact of the pandemic on widening inequalities in the early years will be significant. GM has robust, evidence-based plans in place to support localities with their work to meet these challenges and help close the early years attainment gap through ensuring a strong, integrated system that can support families and children.
- 4.2 Collaboration, innovation and partnerships are central to the key delivery priorities over the next 6 months and into the new phase of the refreshed GM Children's Plan. A deep dive programme review will support further reflection on the added value of GM work and help to identify future priorities for the programme of work from 2022 onwards.

## **Corporate Issues & Reform Overview & Scrutiny Committee**

Date: 11 January 2022

Subject: Forward Plan of Key Decisions

Report of: Joanne Heron, Statutory Scrutiny Officer, GMCA

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### **PURPOSE OF REPORT:**

To provide the Committee with the latest Forward Plan of Key Decisions (Appendix A) to identify areas of focus.

### **RECOMMENDATION:**

The Committee is asked to identify areas of focus for consideration at future meetings.

### **CONTACT OFFICER:**

Joanne Heron, Statutory Scrutiny Officer, GMCA

[joanne.heron@greatermanchester-ca.gov.uk](mailto:joanne.heron@greatermanchester-ca.gov.uk)

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<p><b>What is a Register of Key Decisions?</b></p> <p>The Register is a published list of the key decisions which are due to be taken by the:</p> <ul style="list-style-type: none"> <li><input type="checkbox"/> <b>Greater Manchester Combined Authority (GMCA)</b></li> <li><input type="checkbox"/> <b>Greater Manchester Elected Mayor</b></li> <li><input type="checkbox"/> <b>Joint GMCA &amp; AGMA Executive Board</b></li> <li><input type="checkbox"/> <b>Transport for Greater Manchester Committee;</b></li> <li><input type="checkbox"/> <b>GMCA Resources Committee;</b></li> <li><input type="checkbox"/> <b>GMCA's Waste &amp; Recycling Committee;</b></li> <li><input type="checkbox"/> <b>Key decisions delegated to officers</b></li> </ul> <p>These decisions must be published on the Register at least <b>28 clear days before the decision is to be taken</b>, whether in public or private. The Register is updated at least once a month.</p> <p>This Register of Key Decisions has been prepared in accordance with <a href="#">Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017</a> ('the Order').</p> <p>The Register is published on the GMCA's website <a href="http://www.greatermanchester-ca.gov.uk">www.greatermanchester-ca.gov.uk</a> and hard copies are available at the offices of:</p> <p>Greater Manchester Combined Authority &amp; Greater Manchester Mayor Churchgate House Oxford Street Manchester M1 6EU</p>	<p><b>What is a Key Decision?</b></p> <p>A key decision defined by 'the Order' is a decision which, in the view of the Greater Manchester Combined Authority's Overview and Scrutiny Committee, would result in any of the decision makers listed:</p> <ul style="list-style-type: none"> <li>(i) incurring expenditure over £500,000, or making significant savings of £500,000 or more relating to the budget for the service area to which the decision relates; or</li> <li>(ii) be significant in terms of its effects on persons living or working in an area of more two or more wards or electoral divisions of Greater Manchester.</li> </ul> <p>The GMCA's has three thematic Scrutiny Committees:</p> <ul style="list-style-type: none"> <li><input type="checkbox"/> Corporate Issues and Reform</li> <li><input type="checkbox"/> Economy, Business Growth and Skills</li> <li><input type="checkbox"/> Housing, Planning and Environment</li> </ul> <p>These Committees' role is to contribute to the development of GMCA's strategies and policies, to scrutinise decisions of the decision-makers listed above and to consider any matter affecting those who live, work, study or run businesses in Greater Manchester.</p>	<p><b>How to find out more on these proposed decisions</b></p> <p>The report (other than those which contain confidential or exempt information) relating to these decisions will published on the GMCA's website five working days before the decision is to be made see <a href="http://www.greatermanchester-ca.gov.uk">www.greatermanchester-ca.gov.uk</a>.</p> <p>For general information about the decision-making process please contact:</p> <p>GMCA Assistant Director Governance, Scrutiny &amp; Business Support Julie Connor <a href="mailto:julie.connor@greatermanchester-ca.gov.uk">julie.connor@greatermanchester-ca.gov.uk</a></p>
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Decision title	Decision Maker	Planned Decision Dates	What is the decision?	Documents to be considered	Officer Contact
Devolved Adult Education Budget - 2022/2023 Academic Year	Greater Manchester Combined Authority	25 Mar 2022	<p>To approve the recommended indicative allocations to skills providers for the 2022/2023 academic year, for Local Authorities; FE College and procured skills providers.</p> <p>Agreement that final allocations are approved under delegated authority to the GMCA Treasurer &amp; GMCA Director – Education, Skills &amp; Work (Policy, Strategy &amp; Delivery) in consultation with the Leader &amp; Chief Executive Portfolio Leads for Skills, Work &amp; Digital.</p>	Report with Recommendations	
Devolved Adult Education Budget - National Skills Fund Level 3 Adult Offer - 2022/2023 Academic Year	Greater Manchester Combined Authority	25 Mar 2022	To approve the recommended indicative allocations to skills providers for the 2022/2023 academic year,	Report with Recommendations	

Subject / Decision	Decision Maker	Planned Decision Dates	What is the decision?	Documents to be considered	Officer Contact
Page 53			<p>for Local Authorities; FE College and procured skills providers.</p> <p>Agreement that final allocations are approved under delegated authority to the GMCA Treasurer &amp; GMCA Director – Education, Skills &amp; Work (Policy, Strategy &amp; Delivery) in consultation with the Leader &amp; Chief Executive Portfolio Leads for Skills, Work &amp; Digital</p>		
Lifecycle replacement of rail wagons	Greater Manchester Waste & Recycling Committee	January 2022	To include provision in the capital programme for replacement of 10 rail wagons for waste transport each year from 2022 to 2026	Report with Recommendations	David Taylor david.taylor@greatermanchester-ca.gov.uk
ZEBRA submission	Greater Manchester Combined Authority	28 Jan 2022	Approve the submission of a full business case bid for the DfT for the ZEBRA fund	Report with Recommendations	Steve Warrener steve.warrener@tfgm.com

Subject / Decision	Decision Maker	Planned Decision Dates	What is the decision?	Documents to be considered	Officer Contact
Page 54			<p>Approve the proposed allocation of £11.2m local funding contribution</p> <p>Agree the final allocations are approved under delegated authority of GMCA Treasurer and Chief Executive.</p>		
RetrofitGM Delivery vehicle for domestic/SME buildings retrofit	Greater Manchester Combined Authority	28 Jan 2022	<p>The approval to proceed with the procurement of the retrofitGM Delivery vehicle via an established NW based dynamic purchasing Framework</p> <p>The contract value subject to the decision is £200,000</p>	Report with Recommendations	Mark Atherton mark.atherton@greatermanchester-ca.gov.uk

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
Approval of the GM Night Time Economy Adviser's Night Time Economy Blueprint	Greater Manchester Combined Authority	Between 1 Jan 2022 and 31 Mar 2022	Approval of the night time economy blueprint	Report with recommendations	Alison Gordon alison.gordon@greatermanchester-ca.gov.uk
GM One Network	Greater Manchester Combined Authority	11 Feb 2022	To agree and award the contract for GM One Network design, build and operate.	Report with Recommendations	Phil Swan Phil.Swan@greatermanchester-ca.gov.uk
Greater Manchester Information Strategy	Greater Manchester Combined Authority	17 Dec 2021	To approve the draft Greater Manchester Information Strategy	Draft Greater Manchester Information Strategy	Andrew Lightfoot andrew.lightfoot@greatermanchester-ca.gov.uk
GMP Site, Chester Road Trafford.	Greater Manchester Combined Authority	Between 26 Nov 2021 and 17 Dec 2021	To seek approval to establish a joint venture between GMCA, Trafford Council and a Development Partner and related activity to enable the redevelopment of the Chester House site, Old Trafford.		Andrew McIntosh andrew.mcintosh@greatermanchester-ca.gov.uk

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
Greater Manchester Retrofit Action Plan	Greater Manchester Combined Authority	26 Nov 2021	Approve the Greater Manchester Retrofit Action Plan	Report with Recommendations	Mark Atherton mark.atherton@greatermanchester-ca.gov.uk
Clean Air Plan (CAP) Taxi	Greater Manchester Combined Authority	29 Oct 2021	To grant Capital Programme Entry and grant approval to release funding in line with the business case and delivery plans submitted to JAQU.	Report with Recommendations	Simon Warburton simon.warburton@tfgm.com
Large Scale Foam Making Equipment (Firefighting)	Treasurer GMCA	Between 1 Oct 2021 and 30 Nov 2021	Approval to award successful bidders a place on a Framework for use by North West FRS's which will also be available for National FRS's to utilise.	Contract Award Report	Leon Parkes parkesl@manchesterfire.gov.uk
Greater Manchester Working Well Working Health Programme: JETS ((formally WW Lite) - Contract Extension	Greater Manchester Combined Authority	24 Sep 2021	To approve a variation to the Working Well Health Programme Contract.  To utilise additional funding allocated made available by HMT/DWP for the WW HP JETS initially introduced in October 2020 for one year and one year possible extension  GMCA now wish to extend the existing service offer to	Report with Recommendations	Mat Ainsworth Matthew.Ainsworth@greatermanchester-ca.gov.uk;

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
			continue to support people impacted by unemployment due to the impact of CV19 and the move into employment		
Clean Bus Fund (CBF) - Replacement	Greater Manchester Combined Authority	24 Sep 2021	To grant Capital Programme Entry and grant approval to release funding in line with the business case and delivery plans submitted to JAQU.	Report with Recommendations	Simon Warburton simon.warburton@tfgm.com
Rapid Transit Strategy	Greater Manchester Combined Authority	Between 1 Sep 2021 and 31 Dec 2021	Approval of the GM Rapid Transit Strategy	Report with Recommendations	Simon Warburton simon.warburton@tfgm.com
Greater Manchester Resource and Waste Strategy - Outline Proposals	Greater Manchester Combined Authority	Between 1 Sep 2021 and 31 Dec 2021	To agree outline proposals and to commence public consultation	Report with Recommendations	David Taylor david.taylor@greatermanchester-ca.gov.uk
Intra-city Transport Settlement grant	Greater Manchester Combined Authority	September 2021	Approve the addition of £8.6m to the 2021/22 Transport revenue budget for the Intra-City Transport Settlement grant from Department for Transport	Report with Recommendations	Steve Wilson Steve.Wilson@greatermanchester-ca.gov.uk
Appointment of biowaste treatment	Greater Manchester	Between 23 Jul 2021 and 30	To appoint biowaste treatment contractors to	Report with Recommendations	

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
contractors 2022-2026	Combined Authority	Sep 2021	manage 15 'tonnage packages' (lots) of biowaste collected from households across Greater Manchester from 2022 to 2026		
Revenue and capital budget updates	Greater Manchester Combined Authority	Between 1 Jul 2021 and 28 Feb 2022	Approve revisions to revenue budget and capital programme	Report with Recommendations	Steve Wilson Steve.Wilson@greatermanchester-ca.gov.uk
Salford Bolton Network Improvements - Bolton Delivery Package 5 Phase 4 Bradshawgate	Greater Manchester Combined Authority	Between 1 Jul 2021 and 31 Oct 2021	Funding Approval	Report with Recommendations	Steve Warrener steve.warrener@tfgm.com
National Skills Fund: Construction/Retrofit Skills Bootcamp	Greater Manchester Combined Authority	Between 1 Jul 2021 and 30 Sep 2021	Award of contract to a provider to deliver a construction/retrofit skills bootcamp. Which will support 200-250 unemployed GM residents to enter the construction industry and gain the skills to work on retrofit projects.	Report with Recommendations	Steve Wilson Steve.Wilson@greatermanchester-ca.gov.uk
Local Growth Deal ( 1, 2 and 3) six monthly progress update	Greater Manchester Combined Authority	Between 1 Jul 2021 and 30 Apr 2022	To grant Full or Conditional Approval and/or release funding / approve expenditure and	Report with Recommendations	Steve Warrener steve.warrener@tfgm.com

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
			allocate/reallocate funding across the programme for schemes within the Growth Deal 1,2,3 and/or the Transforming Cities Fund.		
Development Support to Districts	Greater Manchester Combined Authority	Between 1 Jun 2021 and 31 Aug 2021	To agree approach to providing development support to districts	Report with recommendations	Andrew McIntosh andrew.mcintosh@greatermanchester-ca.gov.uk
Land Acquisition	Greater Manchester Combined Authority	Between 1 Jun 2021 and 31 Jul 2021	Approval to acquire a site and the cost of acquisition be included into the Capital Programme	Report with Recommendations	Steve Warrener steve.warrener@tfgm.com
Clean Funds Scheme (CFS)	Greater Manchester Combined Authority	Between 1 Jun 2021 and 31 Aug 2021	To grant Capital Programme Entry and grant approval to release funding in line with the business case and delivery plans submitted to JAQU.	Report with Recommendations	Simon Warburton simon.warburton@tfgm.com
GM Active Travel Fund Governance Update	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	To approve the proposed governance and scheme of delegation for the GM Active Travel Fund	Report with recommendations	Simon Warburton simon.warburton@tfgm.com
Forthcoming Changes to the Bus Network in Greater Manchester	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	To approve forthcoming changes to subsidised bus services.	Report with Recommendations	Stephen Rhodes stephen.rhodes@tfgm.com

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
Transforming Cities Fund 2 - Challenge Fund Approval and Funding	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	To grant Programme Entry, Full or Conditional Approval and/or release funding for cycling and walking schemes within the Transforming Cities Fund – Challenge Fund.	Report with Recommendations	Steve Warrener <a href="mailto:steve.warrener@tfgm.com">steve.warrener@tfgm.com</a>
GM Infrastructure Programme	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Dec 2021	Decision to utilise retained business rates to fund work in relation to a GM Infrastructure Programme.	Report with Recommendations	Andrew McIntosh <a href="mailto:andrew.mcintosh@greatermanchester-ca.gov.uk">andrew.mcintosh@greatermanchester-ca.gov.uk</a>
GM Business Growth Hub	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	To agree GMCA funding	Report with Recommendations	Steve Wilson <a href="mailto:Steve.Wilson@greatermanchester-ca.gov.uk">Steve.Wilson@greatermanchester-ca.gov.uk</a>
GMCA Gas supply contract	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	Agree to the procurement of a gas supply contract via a Yorkshire Purchasing Organisation (YPO) framework with a contract duration of 4 years	Report with Recommendations	Steve Wilson <a href="mailto:Steve.Wilson@greatermanchester-ca.gov.uk">Steve.Wilson@greatermanchester-ca.gov.uk</a>
Clean Air Funding Plan	Greater Manchester Combined Authority	Between 1 May 2021 and 31 Jul 2021	To grant approval to release funding for all GM Clean Air Plan measures in line with the business case and delivery plans submitted to JAQU and approved by the GM Authorities.	Report with Recommendations	Simon Warburton <a href="mailto:simon.warburton@tfgm.com">simon.warburton@tfgm.com</a>

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Planned Decision Dates</b>	<b>What is the decision?</b>	<b>Documents to be considered</b>	<b>Officer Contact</b>
Receipt and Award of HE Revenue Funding to Great Places Housing Group	Greater Manchester Combined Authority	Between 1 May 2021 and 30 Sep 2021	To award revenue grant funding from HE to Great Places Housing Group to progress the next stage of MMC investigations and the Business Case.	Report with Recommendations	Andrew McIntosh andrew.mcintosh@greatermanchester-ca.gov.uk
Greater Manchester Business Funds	Greater Manchester Combined Authority	Between 1 Apr 2021 and 31 Dec 2021	To conditionally approve business investments to proceed to due diligence and/or note commercial changes to existing investments, including where relevant negotiated settlements.	Report with Recommendations	Kirsteen Armitage kirsteen.armitage@greatermanchestre-ca.gov.uk
Greater Manchester Housing Funds	Greater Manchester Combined Authority	Between 1 Apr 2021 and 31 Dec 2021	To conditionally approve housing investments to proceed to due diligence and/or note commercial changes to existing investments	Report with Recommendations	Andrew McIntosh andrew.mcintosh@greatermanchester-ca.gov.uk
Greater Manchester Property Funds	Greater Manchester Combined Authority	Between 1 Apr 2021 and 31 Dec 2021	To conditionally approve property investments to proceed to due diligence and/or note commercial changes to existing investments.	Report with Recommendations	Kirsteen Armitage kirsteen.armitage@greatermanchestre-ca.gov.uk
ESF Skills for Growth Commissioning	Greater Manchester Combined Authority	Between 1 Apr 2021 and 31 Mar 2022	To proceed with the procurement and contracting of providers and activity relating to the GM Skills for	Report with Recommendations	Gemma Marsh gemma.marsh@greatermanchester-ca.gov.uk

Subject / Decision	Decision Maker	Planned Decision Dates	What is the decision?	Documents to be considered	Officer Contact
			Growth programme.		
Next Steps for a Tobacco Licensing System and Extending Smoke Free Spaces in Greater Manchester	Greater Manchester Combined Authority	Between 1 Mar 2021 and 31 Dec 2021	To agree the process to take forward a tobacco licensing system and extend smoke free spaces in Greater Manchester in line with the Making Smoking History Strategy, including funding.	Report with Recommendations	Carolyn Wilkins carolyn.wilkins@oldham.gov.uk

## **Corporate Issues & Reform Overview & Scrutiny Committee**

Date: 11 January 2022

Subject: Work Programme

Report of: Joanne Heron, Statutory Scrutiny Officer, GMCA

### **PURPOSE OF REPORT:**

The attached document (Appendix 1) sets out the Corporate Issues & Reform Overview and Scrutiny Committee’s work programme for Members to develop, review, and agree.

This is a live document and will be reviewed and updated at each meeting to ensure that the Committee’s work programme remains current.

The Committee also receives the GMCA’s register of key decisions whenever it is updated and the GMCA’s monthly decision notice.

### **RECOMMENDATION:**

The Committee is asked to develop, review and agree it’s work programme.

### **CONTACT OFFICER:**

Joanne Heron, Statutory Scrutiny Officer, GMCA

[joanne.heron@greatermanchester-ca.gov.uk](mailto:joanne.heron@greatermanchester-ca.gov.uk)

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## Corporate Issues & Reform Overview & Scrutiny Committee

### WORK PROGRAMME 2021/22

MEETING DATE	TOPIC	CONTACT OFFICER	REASON FOR SUBMISSION TO SCRUTINY COMMITTEE
6.7.21	Q3 Living with Covid Resilience Plan  2020/21 Provisional Revenue and Capital Outturn reports	Amy Foots  Rachel Rosewell	This meeting was inquorate. Items were presented for information
7.9.21	Quarter 1 Revenue and Capital Update report  Greater Manchester Strategy Refresh  Greater Manchester Gender-Based Violence Strategy	Rachel Rosewell  Amy Foots  Neil Evans	This meeting was cancelled as it would have been inquorate.
5.10.21	Tackling Inequalities  Greater Manchester Strategy	Amy Foots/Adrian Bates  Andy Burnham	At the request of Members.  This meeting was inquorate. Items were presented for information.
9.11.21 16.11.21	Quarter 2 Revenue and Capital Update report  Greater Manchester Strategy - deferred from the last meeting	Rachel Rosewell  Andy Burnham	This meeting was rearranged to 16.11.21 to accommodate Member's request for the GM Mayor to attend this meeting.  Meetings were also reorganised to take place at 6pm as this was the most preferred time for the majority of Members.

7.12.21	Waste Budget and Levy Report  GMCA and Transport Budgets	Steve Wilson  Steve Wilson	This meeting was cancelled because it was inquorate.
11.1.22	Budgets 2022/23  School Readiness  GMCA SUEZ Commercial Settlement report	Steve Wilson  Jane Forrest  David Taylor	This is being presented to Members before consideration by the GMCA.
1.2.22	GMCA Budget Reports  Quarter 3 Revenue and Capital Update report	Steve Wilson  Rachel Rosewell	GM Mayor to attend  The Finance Team have advised this meeting would be better in mid-February 2022 to approve budgets.  Informal session to take place following the meeting to gather comments for the review of overview and scrutiny.
8.3.22	Review of Overview and Scrutiny Arrangements	Joanne Heron	

To be scheduled:

- Cross Greater Manchester Fibre Rollout (Phil Swan)
- Bus Franchise – Finance (Steve Wilson)
- Clean Air Plan and CAZ Retrofit (Members to be invited to the Housing, Planning & Environment Committee when Plan is considered)

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

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